

# 2024/25 Budget Summary

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#### **Overview**

In total, the 2024/25 budget reflects \$47.5983 billion in enacted state appropriations from the General Fund. This represents a \$2.72 billion (6.2%) increase from the prior fiscal year (2023/24).

State appropriations include a year over year increase of \$1.68 billion to replace enhanced Federal Medical Assistance Percentage (FMAP) funds that offset Medical Assistance (MA) expenditures within the Department of Human Services (DHS) beginning in fiscal year 2022/23. The enhanced federal match received by states during the pandemic was phased down and ended December 2023.

The 2024/25 budget package includes the following bills:

- General Appropriations Act (SB1001, Act 1A of 2024)
- Fiscal Code (<u>HB2310</u>, Act 54 of 2024)
- Tax Code (<u>SB654</u>, Act 56 of 2024)
- School Code (<u>SB700</u>, Act 55 of 2024)
- Higher education school code package (<u>SB1150</u>, <u>SB1154</u>, <u>HB897</u>)
- Capital budget (<u>HB2328</u>/<u>SB1072</u>)
  - "Housekeeping" Appropriations:
    - Bureau of Professional and Occupational Affairs (SB1002, Act 2A of 2024)
    - Workers' Compensation Act Administration for the Department of Labor & Industry (<u>SB1003</u>, Act 3A of 2024)
    - Office of Small Business Advocate (<u>SB1004</u>, Act 4A of 2024)
    - Office of Consumer Advocate (<u>SB1005</u>, Act 5A of 2024)
    - Public School Employees' Retirement System (<u>SB1006</u>, Act 6A of 2024)
    - State Employees' Retirement System (SB1007, Act 7A of 2024)
    - Philadelphia Parking Authority (<u>SB1008</u>, Act 4A of 2024)
    - Public Utility Commission (SB1009, Act 9A of 2024)
    - Pennsylvania Gaming Control Board (SB1010, Act 10A of 2024)
- Non-Preferred Appropriations (HB613, Act 11A of 2024)
  - University of Pennsylvania for Veterinary Activities and for the Center for Infectious Diseases
  - o State-related universities
  - Agricultural College Land Scrip Fund

#### **Education**

- K-12 Education Investments
  - Standard subsidies:
    - \$225 million through the basic education fair funding formula (2.9% increase)
    - \$100 million or 7.2% increase in Special Education Funding
    - \$100 million for mental health and physical safety
    - \$30 million increase for Career and Technical Education (CTE)
      - \$12.7 million or 12% increase for the CTE subsidy
      - \$5 million or 33% increase for CTE equipment grants
      - \$12 million for PA Smart (STEM grants)
  - **NEW** subsidies:
    - \$493 million adequacy supplement (in Ready to Learn Block Grant)
    - \$32 million tax equity supplement (in Ready to Learn Block Grant)
    - \$60 million through a new hold harmless relief supplement (in BEF)
    - \$100 million for a new cyber charter reimbursement
- \$100 million for Public School Facility Improvement Grant Program through the Commonwealth Financing Authority (CFA)
- Pre-k Counts \$15 million increase that supports a 5% rate increase
- Early Intervention (age 3-5) \$33 million or 9% increase to meet growing costs
- Dual Enrollment \$7 million
- Cyber charter school tuition reform (takes effect January 1, 2025) [NEW]
  - Provides an estimated \$34.5 million in savings to school districts in 2024/25 through changes to the special education tuition calculation. Under current law, the special education add-on tuition rate for charter school students is determined by dividing the resident school district's special education expenditures (net of deductions) by 16% of the school district's average daily membership. The school code bill changes the calculation to use each school district's actual special education average daily



membership in place of the outdated 16% assumption. For 2022/23, the median school district's special education population was 19.6%.

- Annualized estimated savings are \$69 million
- The cap on the Educational Tax Credit programs increases by \$75 million or 14%

Educational Tax Credits Summary	Increase in 2	3/24	23/24 credits still available on June 1, 2024	2024/25 Cap in SB700	Increase in 24 in SB700	
EITC - Scholarship Organizations	\$62,000,000	24%	\$25,000,000	\$375,000,000	\$50,000,000	15%
EITC - Supplemental Scholarships for Economically Disadvantaged	\$48,000,000	400%	\$47,000,000	\$60,000,000	\$0	0%
EITC - Educational Improvement Organizations	\$10,000,000	22%	\$0	\$74,500,000	\$20,000,000	37%
EITC - Pre-Kindergarten Scholarship Organizations	\$10,000,000	49%	\$9,000,000	\$30,500,000	\$0	0%
Educational Improvement Tax Credit (EITC) Total:	\$130,000,000	38%	\$81,000,000	\$540,000,000	\$70,000,000	15%
Opportunity Scholarship Tax Credit (OSTC) Total:	\$20,000,000	31%	\$18,000,000	\$90,000,000	\$5,000,000	6%
Educational Tax Credits (EITC and OSTC) Total:	\$150,000,000	37%	\$99,000,000	\$630,000,000	\$75,000,000	14%

# **Higher Education**

## Policy [NEW]

- Senate Bill 1150
  - Grow Pennsylvania Scholarship Program
    - Begins in 2024/25 and is administered by PHEAA
    - \$5,000 grant award for eligible students, who must be a commonwealth resident, be enrolled in an approved course of study, maintain satisfactory academic progress, not have earned a bachelor's degree, and enter into an agreement to work in Pennsylvania for 12 months for every year the student receives a grant
  - Grow Pennsylvania Merit Scholarship Program
    - Allows PASSHE to charge the in-state tuition rate for first-time, freshmen, nonresident students who commit to work in Pennsylvania after graduation
    - Begins in 2025/26 and PHEAA administers this program in conjunction with PASSHE
    - Eligible nonresident students must be enrolled in an approved course of study, maintain satisfactory academic progress, not have earned a bachelor's degree, and agree to work in Pennsylvania for 12 months for each academic year the student received the scholarship
    - If less than 300 scholarships are awarded (the estimated break-even point for PASSHE), the Commonwealth shall pay PASSHE the difference in the subsequent year
  - Ready to Succeed Scholarships annual household income limit is increased from \$126,000 to \$175,000
  - Name, image or likeness (NIL) is moved from Title 5 to the school code; changes incorporated
- Senate Bill 1154
  - Establishes the Performance Based Funding Council within the new State Board of Higher Education to make recommendations for a process to distribute funds to Penn State University, the University of Pittsburgh, and Temple University
- House Bill 897
  - Articulation agreements
  - Student Fee Transparency institutions of higher education must describe mandatory fees
  - Dual Credit Innovation Grant Program
  - Creates the State Board of Higher Education
    - Develop a strategic plan
    - Promote coordination
    - Create a comprehensive data system
    - Create procedures to follow in the event of the closure of an Institution of Higher Education



## Pennsylvania State System of Higher Education (PASSHE)

- \$35.1 million or 6% increase
- \$85 million supplemental appropriation for facilities transition

#### **Community Colleges**

- \$15.7 million or 6% increase
- Funding is maintained for Community College Capital Fund

#### State-Related Universities

- 13% increase for Lincoln University, Pennsylvania College of Technology, and the Rural Education Outreach under the University of Pittsburgh
- University of Pittsburgh, Temple University, and Penn State University funding maintained at the 2022/23 fiscal year level

## Pennsylvania Higher Education Assistance Agency (PHEAA)

- \$54 million increase to ensure the maximum State Grant level is maintained
- \$20 million for student teacher stipend
  - o This brings the two-year total to \$30 million, which is below the \$45 million that is needed to fund all applications for 2024/25
- Grow PA Scholarships \$25 million [NEW]
- Ready to Succeed Scholarships -- \$36 million or 150% increase
- Increases for Bond Hill Scholarships, Higher Education for the Disadvantaged, Cheyney University Honors Academy, and the Targeted Industry Scholarship Program

#### **Human Services**

Physical and Mental Health programs increases over fiscal year 2023/24:

- \$273.4 million (5.2%) MA Community HealthChoices
  - o Includes funding for an increase to Nursing Home rates
- \$261 million (11.4%) Intellectual Disabilities (ID) Community Waiver program
  - o Includes additional spots for the Consolidated and Community Living Waivers
  - Increases MA rates paid for home and community-based services
- \$71 million (8.0%) Mental Health Services
  - Includes an increase of \$20 million over fiscal year 2023/24 for county based mental health services.
- \$34 million (51.2%) MA Workers with Disabilities (MAWD)
  - o Includes increased enrollment for the MAWD program
- \$12.6 million (7.3%) Long-Term Care Managed Care (LIFE program)
  - Includes funding for an increase to the LIFE program provider rates.
- \$9.1 million (4.9%) Early Intervention program
- \$7 million (190.1%) Obstetric and Neonatal Services
  - Provides an increase for payments to eligible hospitals.
- \$4 million (3.7%) Children's Health Insurance Program (CHIP)
- Includes funding for increased enrollment.
- \$1.4 million (9.8%) MA Critical Access Hospitals
  - Provides an increase for payments to eligible rural hospitals.

Human Services programs with increases over fiscal year 2023/24:

- \$55.6 million (60.9%) Youth Development Institutions
  - Includes funding for the new Southeast Secure Treatment Unit.
- \$26.2 million (9.6%) Subsidized Child Care Services
  - $\circ$  ~ Includes 75  $^{th}$  percentile child care payment rates.



- \$5 million (27.0%) Homeless Assistance
  - Includes funding to prevent evictions, provide rental assistance, and other supportive housing services.
- \$2.5 million (12.4%) Domestic Violence
- \$2.5 million (60.1%) Legal Services
  - Includes funding for eviction proceedings

Other Human Services Appropriations that increased over 2023/24:

- \$34.3 million (10.7%) County Assistance Offices
- \$17.4 million (10%) ID Intermediate Care Facilities
- \$13.9 million (13.8%) Intellectual Disabilities State Centers
- \$12.7 million (0.4%) MA Capitation
- \$9.1 million (6.1%) ID Community Base Program
- \$3.9 million (24%) Cash Grants
- \$3.5 million (11%) Autism Intervention and Services
- \$2 million (0.1%) County Child Welfare
- \$500,000 (5%) Physician Practice Plans

Appropriations maintained at the 2023/24 level:

- Hospital Burn Centers
- Trauma Centers
- Academic Medical Centers
- Community Based Family Centers
- Rape Crisis
- 211 Communications
- Blind and Vision Services
- Nurse Family Partnership
- Expanded Medical Services for Women
- Behavioral Health Services
- Special Pharmaceutical Services for Schizophrenia
- Child Care Assistance
- Breast Cancer Screening
- Human Services Development Fund

Physical and Mental Health programs decreases over fiscal year 2023/24

- \$48.4 million (-6.9%) MA Fee-for-Services
  - $\circ$   $\;$  Due to decreased enrollment as a result of the MA redetermination process.
- \$16 million (-8.5%) MA Long-term Living
  - o Due to one-time nonrecurring payments in 2023/24
  - Includes payments for certain nursing homes.



# **Conservation & Natural Resources**

Reduction of \$120.79 million in the use of the of the Oil & Gas Lease Fund from fiscal year 2023/24

2024/25 DCNR Major Appropriations Summary							
General Fund and Oil & Gas Lease Fund Comparison							
(\$ amounts in thousands)							
Funding Source/FY	Available SB 1001		SB 1001 Less Available				
Funding Source/Fi	2023/24	2024/25	\$ Chng	% Chng			
General Fund (GF)							
General Gov't Ops	\$ 29,465	\$ 33,031	\$ 3,566	12.1%			
State Parks Ops	\$ 60,787	\$ 71,967	\$ 11,180	18.4%			
State Forests Ops	\$ 44,431	\$ 51,435	\$ 7,004	15.8%			
GF Subtotal	\$134,683	\$ 156,433	\$ 21,750	16.1%			
Oil & Gas Lease Fund (OGLF)							
General Gov't Ops	\$ 19,178	\$ 20,790	\$ 1,612	8.4%			
State Parks Ops	\$ 32,169	\$ 25,500	\$ (6,669)	(20.7%)			
State Forests Opts	\$ 25,233	\$ 21,500	\$ (3,733)	(14.8%)			
State Parks/Forest Facilities	\$112,000	\$-	\$ (112,000)	(100.0%)			
OGLF Subtotal	\$188,580	\$ 67,790	\$ (120,790)	(64.1%)			
GF/OGLF Total	\$323,263	\$ 224,223	\$ (99,040)	-30.6%			

# **Environmental Protection**

- Oil & Gas Program Oversight Funding
  - Permitting process/activities initiative
    - \$7 million within General Government Operations
    - \$3.5 million within Environmental Protection Operations
- \$6 million Transfer from the General Fund to the Well Plugging Account Energy Programs Office
  \$2.49 million within General Government Operations
  - Expansion of PFAS water testing
    - \$1.5 million within Environmental Protection Operations
- \$9.89 million increase in General Government Operations
- \$2.79 million increase for Environmental Program Management
- \$9.4 million increase for Environmental Protection Operations

## **General Services**

- \$2.53 million in General Government Operations for Asbestos Remediation in Capitol Complex
- \$668,000 in General Government Operations for Expansion of Contracting Opportunities for small/diverse businesses

## <u>Agriculture</u>

- \$10 million for Agricultural Innovation [NEW]
  - Supports innovations to improve energy efficiency, water quality, reduce water consumption and odors, and attract new agricultural businesses to the Commonwealth
  - \$26.688 million for the State Food Purchase Program maintained at fiscal year 2023/24 level
    - $\circ$   $\;$  Appropriation includes funding for:
      - Core State Food Purchase Program \$18.688 million
      - Pennsylvania Agricultural Surplus System (PASS) \$5.5 million
      - The Emergency Food Assistance Program (TEFAP) \$1 million
      - TEFAP Distribution \$500,000
      - Senior Food Box Program \$1 million
- \$11.53 million for the Animal Health and Diagnostic Commission maintained at fiscal year 2023/24 level
  - Includes \$5.35 million traditionally funded through the Racehorse Development Fund
- Level funding for Penn State Ag Extension within Transfer to Agricultural Land Scrip Fund



# **Transportation**

- Motor License Fund:
  - \$110 million increase for Highway Maintenance
  - \$1.2 million increase Real ID
  - \$20 million decrease for Highway and Safety Improvement
  - \$2.28 million decrease for Safety Administration and Licensing funding for Drivers License Centers
- \$75 million for the Maintenance Program and \$50 million for the Construction Program funded by \$125 million reduction in utilization of the Pennsylvania State Police
- \$161 million in funding for Transportation and Multimodal Projects in supplemental appropriation for fiscal year 2023/24

## <u>Health</u>

- Funding increases compared to 2023/24:
  - \$903,000 (2.9%) General Government Operations
  - o \$2.7 million (115.4%) Health Promotion and Disease Prevention
  - \$1.4 million (4.7%) Quality Assurance
  - o \$542,000 (10.5%) State Laboratory
  - \$3.1 million (10.9%) State Health Centers
  - \$237,000 (3.3%) Newborn Screening
  - \$3 million (8.7%) School District Health Services
    - The school code designates these funds for menstrual hygiene product grants
  - o \$824,000 (2.3%) Local Health Departments
  - \$9,000 (0.6%) Maternal and Child Health
  - \$8,000 (0.9%) Tuberculosis Screening and Treatment
  - \$600,000 (5.7%) Bio-Technology Research
- Funding and allocations maintained at 2023/24 levels:
  - Health Innovation
  - Sexually Transmitted Disease Screening and Treatment
  - Achieving Better Care MAP Administration
  - Diabetes Programs
  - Primary Health Care Practitioner
  - o Community Based Health Care Practitioner
  - Cancer Screening Services
  - AIDS Programs and Special Pharmaceutical Services
  - Regional Cancer Institutes
  - Local Health Environmental
  - o Renal Dialysis
  - Services for Children with Special Needs
  - o Adult Cystic Fibrosis and Other Chronic Respiratory Illnesses
  - Cooley's Anemia
  - o Hemophilia
  - o Lupus
  - Sickle Cell
  - o Lyme Disease
  - o Regional Poison Control Centers
  - Trauma Prevention
  - Epilepsy Support Services
  - o Tourette Syndrome
  - o Amyotrophic Lateral Sclerosis Support Services



# State Police

- \$73.5 million combined net increase (5.4%) across the General Fund and Motor License Fund
  - \$77.4 million increase (6.2%) for General Government Operations
- Total State Police Motor License Fund expenditures reduced to \$250 million, a reduction of \$125 million from fiscal year 2023/24

## Pennsylvania Emergency Management Agency (PEMA)

- \$221,000 or 1.4% increase for General Government Operations
  - \$1.4 million Supplemental Appropriation for 2023/24
- \$5 million for Disaster Relief
- \$6 million for Urban Search and Rescue [NEW]

# Pennsylvania Historical and Museum Commission

- \$1.8 million (8.1%) increase for General Government Operations
- \$2 million increase for Cultural and Historical Support grants

# **Corrections**

- \$185.9 million (6.3%) increase for Department of Corrections
- \$73.9 million in Supplemental Appropriations for 2023/24
  - $\circ \quad \$68.2 \text{ million for State Correctional Institutions}$
  - \$5.7 million for State Field Supervision
- \$804,000 (2%) increase in General Government Operations from 2023/24
- \$52.4 million (14.7%) increase in Medical Care from 2023/24

# Pennsylvania Commission on Crime and Delinquency (PCCD)

- \$800,000 (3.4%) increase for General Government Operations
- \$56.5 million in State funds for Violence Intervention and Prevention
- \$7.5 million for Indigent Defense
- \$5 million increase for Nonprofit Security Grant Fund
- \$20.7 for School Safety and Security Fund

# Military and Veterans' Affairs

- \$3.6 million increase (11%) for General Government Operations
- \$10.4 million increase (7%) for State Veterans Homes
- \$60,000 increase (44.4%) for Education of Veterans Children
- \$222,000 increase (5.6%) for Paralyzed Veterans Pensions
- \$424,000 increase (9.7%) for Veterans Outreach Services

## **Community and Economic Development**

- Funding increases compared to 2023/24
  - o \$4.514 million (14%) for General Government Operations
  - \$569,000 (12%) for Center for Local Government Services
  - \$17,000 (1%) for Marketing to Attract Business
  - \$11,000 (2%) for Base Realignment and Closure
  - \$2.35 million (100%) for Invent Penn State
  - \$5 million (15%) for Pennsylvania First
  - \$20 million (100%) for Main Street Matters [NEW]
  - \$500,000 (50%) for Tourism Accredited Zoos
  - \$2.5 million (100%) for Local Government Emergency Housing Support [NEW]
  - \$7 million (88%) for Workforce Development



- \$15.404 million (100%) for PA SITES Debt Service [NEW]
- Funding maintained compared to 2023/24
  - Office of International Business Development (World Trade PA)
  - o Transfer to Ben Franklin Technology Development Authority Fund
  - o Municipal Assistance Program
  - Historically Disadvantaged Business Assistance
  - o Partners for Regional Economic Performance
  - Foundations in Industry
  - Appalachian Regional Commission
  - Manufacturing PA
  - Strategic Management Planning Program
  - Supercomputer Center Projects
  - Powdered Metals
  - o Rural Leadership Training
  - o America 250PA

#### **Row Offices**

- o Attorney General
  - \$1 million for Human Trafficking Enforcement and Prevention [NEW]
  - \$2.7 million for Organized Theft [NEW]

#### **Judiciary**

- \$27.2 million total increase for the Judiciary, a 6.7% increase to fiscal year 2023/24 (revised)
  - Includes \$13.3 million in supplemental appropriations for fiscal year 2023/24

#### Labor and Industry

- \$1.8 million increase for General Government Operations (GGO)
  - Includes \$1.2 million to improve labor law enforcement
- \$2 million increase for Apprenticeship Training

